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**REPORT OF THE COMMISSION ON THE NATIONAL  
AND THE COLONIAL QUESTIONS  
AT THE SECOND CONGRESS  
OF THE COMMUNIST INTERNATIONAL**

July 26, 1920

Comrades, I shall confine myself to a brief introduction, after which Comrade Maring, who has been secretary to our commission, will give you a detailed account of the changes we have made in the theses. He will be followed by Comrade Roy, who has formulated the supplementary theses. Our commission have unanimously adopted both the preliminary theses,\* as amended, and the supplementary theses. We have thus reached complete unanimity on all major issues. I shall now make a few brief remarks.

First, what is the cardinal idea underlying our theses? It is the distinction between oppressed and oppressor nations. Unlike the Second International and bourgeois democracy, we emphasise this distinction. In this age of imperialism, it is particularly important for the proletariat and the Communist International to establish the concrete economic facts and to proceed from concrete realities, not from abstract postulates, in all colonial and national problems.

The characteristic feature of imperialism consists in the whole world, as we now see, being divided into a large number of oppressed nations and an insignificant number of oppressor nations, the latter possessing colossal wealth and powerful armed forces. The vast majority of the world's population, over a thousand million, perhaps even 1,250 million people, if we take the total population of the world as 1,750 million, in other words, about 70 per cent of the world's population, belong to the oppressed nations, which are either in a state of direct colonial dependence or are semi-colonies, as, for example, Persia, Turkey and

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\* See *Collected Works*, Vol. 31, pp. 144-51.—Ed.

China, or else, conquered by some big imperialist power, have become greatly dependent on that power by virtue of peace treaties. This idea of distinction, of dividing the nations into oppressor and oppressed, runs through the theses, not only the first theses published earlier over my signature, but also those submitted by Comrade Roy. The latter were framed chiefly from the standpoint of the situation in India and other big Asian countries oppressed by Britain. Herein lies their great importance to us.

The second basic idea in our theses is that, in the present world situation following the imperialist war, reciprocal relations between peoples and the world political system as a whole are determined by the struggle waged by a small group of imperialist nations against the Soviet movement and the Soviet states headed by Soviet Russia. Unless we bear that in mind, we shall not be able to pose a single national or colonial problem correctly, even if it concerns a most outlying part of the world. The Communist parties, in civilised and backward countries alike, can pose and solve political problems correctly only if they make this postulate their starting-point.

Third, I should like especially to emphasise the question of the bourgeois-democratic movement in backward countries. This is a question that has given rise to certain differences. We have discussed whether it would be right or wrong, in principle and in theory, to state that the Communist International and the Communist parties must support the bourgeois-democratic movement in backward countries. As a result of our discussion, we have arrived at the unanimous decision to speak of the national-revolutionary movement rather than of the "bourgeois-democratic" movement. It is beyond doubt that any national movement can only be a bourgeois-democratic movement, since the overwhelming mass of the population in the backward countries consist of peasants who represent bourgeois-capitalist relationships. It would be utopian to believe that proletarian parties in these backward countries, if indeed they can emerge in them, can pursue communist tactics and a communist policy, without establishing definite relations with the peasant movement and without giving it effective

support. However, the objections have been raised that, if we speak of the bourgeois-democratic movement, we shall be obliterating all distinctions between the reformist and the revolutionary movements. Yet that distinction has been very clearly revealed of late in the backward and colonial countries, since the imperialist bourgeoisie is doing everything in its power to implant a reformist movement among the oppressed nations too. There has been a certain *rapprochement* between the bourgeoisie of the exploiting countries and that of the colonies, so that very often—perhaps even in most cases—the bourgeoisie of the oppressed countries, while it does support the national movement, is in full accord with the imperialist bourgeoisie, i.e., joins forces with it against all revolutionary movements and revolutionary classes. This was irrefutably proved in the commission, and we decided that the only correct attitude was to take this distinction into account and, in nearly all cases, substitute the term “national-revolutionary” for the term “bourgeois-democratic”. The significance of this change is that we, as Communists, should and will support bourgeois-liberation movements in the colonies only when they are genuinely revolutionary, and when their exponents do not hinder our work of educating and organising in a revolutionary spirit the peasantry and the masses of the exploited. If these conditions do not exist, the Communists in these countries must combat the reformist bourgeoisie, to whom the heroes of the Second International also belong. Reformist parties already exist in the colonial countries, and in some cases their spokesmen call themselves Social-Democrats and socialists. The distinction I have referred to has been made in all the theses with the result, I think, that our view is now formulated much more precisely.

Next, I would like to make a remark on the subject of peasants’ Soviets. The Russian Communists’ practical activities in the former tsarist colonies, in such backward countries as Turkestan, etc., have confronted us with the question of how to apply the communist tactics and policy in pre-capitalist conditions. The preponderance of pre-capitalist relationships is still the main determining feature in these countries, so that there can be no question of a

purely proletarian movement in them. There is practically no industrial proletariat in these countries. Nevertheless, we have assumed, we must assume, the role of leader even there. Experience has shown us that tremendous difficulties have to be surmounted in these countries. However, the practical results of our work have also shown that despite these difficulties we are in a position to inspire in the masses an urge for independent political thinking and independent political action, even where a proletariat is practically non-existent. This work has been more difficult for us than it will be for comrades in the West-European countries, because in Russia the proletariat is engrossed in the work of state administration. It will readily be understood that peasants living in conditions of semi-feudal dependence can easily assimilate and give effect to the idea of Soviet organisation. It is also clear that the oppressed masses, those who are exploited, not only by merchant capital but also by the feudalists, and by a state based on feudalism, can apply this weapon, this type of organisation, in their conditions too. The idea of Soviet organisation is a simple one, and is applicable, not only to proletarian, but also to peasant feudal and semi-feudal relations. Our experience in this respect is not as yet very considerable. However, the debate in the commission, in which several representatives from colonial countries participated, demonstrated convincingly that the Communist International's theses should point out that peasants' Soviets, Soviets of the exploited, are a weapon which can be employed, not only in capitalist countries but also in countries with pre-capitalist relations, and that it is the absolute duty of Communist parties and of elements prepared to form Communist parties, everywhere to conduct propaganda in favour of peasants' Soviets or of working people's Soviets, this to include backward and colonial countries. Wherever conditions permit, they should at once make attempts to set up Soviets of the working people.

This opens up a very interesting and very important field for our practical work. So far our joint experience in this respect has not been extensive, but more and more data will gradually accumulate. It is unquestionable that the

proletariat of the advanced countries can and should give help to the working masses of the backward countries, and that the backward countries can emerge from their present stage of development when the victorious proletariat of the Soviet Republics extends a helping hand to these masses and is in a position to give them support.

There was quite a lively debate on this question in the commission, not only in connection with the theses I signed, but still more in connection with Comrade Roy's theses, which he will defend here, and certain amendments to which were unanimously adopted.

The question was posed as follows: are we to consider as correct the assertion that the capitalist stage of economic development is inevitable for backward nations now on the road to emancipation and among whom a certain advance towards progress is to be seen since the war? We replied in the negative. If the victorious revolutionary proletariat conducts systematic propaganda among them, and the Soviet governments come to their aid with all the means at their disposal—in that event it will be mistaken to assume that the backward peoples must inevitably go through the capitalist stage of development. Not only should we create independent contingents of fighters and party organisations in the colonies and the backward countries, not only at once launch propaganda for the organisation of peasants' Soviets and strive to adapt them to the pre-capitalist conditions, but the Communist International should advance the proposition, with the appropriate theoretical grounding, that with the aid of the proletariat of the advanced countries, backward countries can go over to the Soviet system and, through certain stages of development, to communism, without having to pass through the capitalist stage.

The necessary means for this cannot be indicated in advance. These will be prompted by practical experience. It has, however, been definitely established that the idea of the Soviets is understood by the mass of the working people in even the most remote nations, that the Soviets should be adapted to the conditions of a pre-capitalist social system, and that the Communist parties should immedi-

ately begin work in this direction in all parts of the world.

I would also like to emphasise the importance of revolutionary work by the Communist parties, not only in their own, but also in the colonial countries, and particularly among the troops employed by the exploiting nations to keep the colonial peoples in subjection.

Comrade Quelch of the British Socialist Party spoke of this in our commission. He said that the rank-and-file British worker would consider it treasonable to help the enslaved nations in their uprisings against British rule. True, the jingoist and chauvinist-minded labour aristocrats of Britain and America present a very great danger to socialism, and are a bulwark of the Second International. Here we are confronted with the greatest treachery on the part of leaders and workers belonging to this bourgeois International. The colonial question has been discussed in the Second International as well. The Basle Manifesto<sup>53</sup> is quite clear on this point, too. The parties of the Second International have pledged themselves to revolutionary action, but they have given no sign of genuine revolutionary work or of assistance to the exploited and dependent nations in their revolt against the oppressor nations. This, I think, applies also to most of the parties that have withdrawn from the Second International and wish to join the Third International. We must proclaim this publicly for all to hear, and it is irrefutable. We shall see if any attempt is made to deny it.

All these considerations have formed the basis of our resolutions, which undoubtedly are too lengthy but will nevertheless, I am sure, prove of use and will promote the development and organisation of genuine revolutionary work in connection with the national and the colonial questions. And that is our principal task.